

## Message Text

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ACTION EUR-12

INFO OCT-01 NEA-09 ISO-00 SAM-01 CIAE-00 DODE-00 PM-03

H-01 INR-07 L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01

SP-02 SS-15 USIA-06 AF-06 EB-07 OMB-01 FRB-01 CIEP-01

FAA-00 DOTE-00 COME-00 STR-01 TRSE-00 FEAE-00 AEC-05

SR-02 ORM-01 ACDA-05 SAJ-01 /098 W

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R 081030Z JAN 75

FM AMEMBASSY MADRID

TO SECSTATE WASHDC 771

INFO AMEMBASSY PARIS

AMEMBASSY RABAT

AMEMBASSY LONDON

USMISSION EC BRUSSELS

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AMEMBASSY LISBON

AMEMBASSY ROME

USUN NEW YORK 453

AMEMBASSY BONN

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E.O. 11652: GDS

TAGS: PFOR, EWRG, PBOR, SP, FR, SS, XM, XG, VT, EEC

SUBJ: FOREIGN MINISTER OUTLINES MAIN FOREIGN POLICY CONCERNS.

1. BEGIN SUMMARY. SAHARA, GIBRALTAR AND RELATIONS WITH US AND EEC WERE AMONG PRIORITY CONCERNS OF SPANISH FOREIGN POLICY IN 1974, ACCORDING TO INTERVIEW GIVEN BY FONMIN CORTINA. HE AFFIRMED THAT, IN ITS SAHARA POLICY, SPAIN'S CONTINUED ADHERENCE TO UN-BACKED PRINCIPLE OF SELF-DETERMINATION NOT AFFECTED BY PENDING ICJ PROCEEDINGS. HE CHARACTERIZED JULY JOINT DECLARATION AS MAJOR EVENT IN US-SPANISH RELATIONS, IN LIGHT OF WHICH CURRENT NEGOTIATIONS CAN BE UNDERSTOOD NOT AS SEEKING SIMPLE RENEWAL OF AGREEMENT BUT  
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AS DEALING WITH SUBSTANCE OF FUTURE US-SPANISH RELATIONS. FACED

WITH UK RELUCTANCE TO NEGOTIATE ON IMPLEMENTATION OF UN RECOMMENDATIONS ON GIBRALTAR, SPAIN HAS RETURNED ISSUE TO UN AS MATTER AFFECTING SECURITY OF WESTERN MEDITERRANEAN. CORTINA NOTED SPAIN'S INTEREST IN DRAWING CLOSER TO EEC GIVES CURRENT NEGOTIATIONS WITH EEC POLITICAL AS WELL AS ECONOMIC SIGNIFICANCE, THOUGH HE ADDED THAT SPAIN'S ENTRY INTO EUROPE NOT IN QUESTION, SINCE SPAIN PART OF EUROPE, HISTORICALLY AND ACUTALLY. END SUMMARY.

2. IN YEAR END ASSESSMENT OF SPANISH FOREIGN POLICY GIVEN DURING INTERVIEW WITH SPANISH NEWS AGENCY CIFRA, FOREIGN MINISTER PEDRO CORTINA SAID RELATIONS AND ISSUES MERITING MOST ATTENTION DURING 1974 WERE SAHARA, US, GIBRALTAR, VATICAN, COMMON MARKET, ENERGY PROBLEMS AND LATIN AMERICA. HIGHLIGHTS OF CORTINA'S COMMENTS (WHICH PARTIALLY REPORTED IN FBIS 040810Z) AS FOLLOWS:

3. SAHARA - SPAIN HAS NOT DEVIATED AT ANY TIME FROM UN DOCTRINE ON SAHARA BASED ON PRINCIPLE OF FREE DETERMINATION BY POPULATION. UN REQUEST FOR ADVISORY OPINION OF ICJ DOES NOT MODIFY SUBSTANCE OF DECOLONIZING PROCEDURE. SPAIN HAS MAINTAINED CONTACTS WITH OTHER INTERESTED STATES, WHILE KEEPING ARAB STATES, INFORMED, AND REMAINS OPEN TO BROADEST DIALOGUE IN INTEREST OF MAINTAINING PEACE IN AREA.

4. USA - CONCLUSION OF JOINT DELCARATION WITH US WAS IMPORTANT 1974 EVENT, THOUGH NEWS REPORTS REFER FREQUENTLY TO BASES AND TEND TO IGNORE DECLARATION. NEVERTHELESS, JOINT DECLARATION IS SUCH THAT CURRENT NEGOTIATIONS CAN BE UNDERSTOOD AS MORE THAN RENEWAL OF EXISTING AGREEMENT, SINCE THEY MUST DEAL WITH SUBSTANCE OF FUTURE US-SPANISH RELATIONS IN FIELDS OF SECURITY AND DEFENSE. IN THIS RESPECT, JOINT DELCARATION OPENS "NEW HORIZONS" WHOSE FULFULLMENT IS CERTAINLY ONE OF OBJECTIVE OF THIS NEGOTIATION. PREMATURE TO SPECULATE ON OUTCOME OF NEGOTIATIONS. AGREEMENT EXPIRES IN SEPT AND THERE IS STILL TIME TO COMPLETE NEGOTIATION UNHURRIEDLY.

5. GIBRALTAR - FACT THAT GIBRALTAR NOT ALWAYS ON FRONT PAGES DOES NOT MEAN SPAIN PRESSING CLAIMS LESS INSISTENTLY. IN SPRING MEETING UK INDICATED IT SOUGHT TO EASE SPANISH AIR TRAFFIC RESTRICTIONS AROUND ROCK RATHER THAN TO NEGOTIATE MANNER OF APPLYING UN RECOMMENDATIONS. THEREFORE SPAIN SUSPENDED TALKS AND DECIDED TO RERAISE PROBLEM IN UN, AS MATTER WHICH AFFECTS STABILITY OF WESTERN MED.

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6. COMMON MARKET - NEGOTIATIONS TO ADAPT SPAIN'S 1970 ACCORD WITH ORIGINAL SIX TO ENLARGED NINE-MEMBER COMMUNITY, WHILE ESSENTIALLY ECONOMIC, HAVE POLITICAL IMPORTANCE SINCE SPAIN PREPARED TO MOVE EVER CLOSER TO EEC. NEGOTIATIONS ARE NOT MATTER OF ENTERING OR NOT ENTERING EUROPE. SPAIN HISTORICALLY PART OF EUROPE AND SUCH EFFORTS AS EUROPEAN DEFENSE, AMONG OTHERS, INCONCEIVABLE WITHOUT SPAIN.

7. VATICAN - RELATIONS WITH HOLY SEE NOT PROPERLY MATTER OF FOREIGN POLICY, FOR BOTH SIDES SEEK GREATER GOOD OF SPANISH SOCIETY. TWO SIDES SEEK TO EMBODY IN CONCORDAT NORMS THAT MUST GOVERN THEIR RELATIONS SO AS TO DEFINE THEIR RESPECTIVE AREAS OF ACTION AND AVOID INTERFERENCE THAT LEADS TO CONFLICTS. NEGOTIATIONS CONTINUING AND BOTH SIDES INTERESTED IN REACHING AGREEMENT.

8. ENERGY - ALTHOUGH OFTEN SEEN AS INSTRUMENT FOR CONFRONTATION WITH OIL PRODUCERS, IN SPANISH VIEW IEA DEALS WITH FAR BROADER POLICY QUESTIONS OF DIVERSE FORMS OF ENERGY, INCLUDING NUCLEAR. SPANISH MEMBERSHIP DOES NOT MARK CHANGE IN SPAIN'S POLICY OF FRIENDSHIP TOWARD ARABS, WHICH TOO SOLID TO BE AFFECTED BY DECISIONS ON SPECIFIC ECONOMIC CONCERNS. SPAIN HAS DEMONSTRATED PRO-ARAB POLICY IN ITS POSITIONS OF MIDDLE EAST CONFLICT AND PALESTINIAN RIGHTS AND HAS DECLARED THAT ONE OF ITS OBJECTIVES IN JOINING IEA WAS TO PROMOTE UNDERSTANDING BETWEEN CONSUMERS AND PRODUCERS.

9. LATIN AMERICA - RELATIONS WITH LATIN AMERICA, UNTIL NOW CHIEFLY CULTURAL IN NATURE, STEADILY INCREASING IN ECONOMIC AREA, AS DEMONSTRATED BY NETWORK OF COOPERATION AGREEMENTS, RECENT SPANISH ENTRY INTO IADB, AND JOINT PROJECT CONTRACTS IN FIELDS OF MANUFACTURING, PUBLIC WORKS AND TECHNICAL TRAINING. AS SPANISH INVESTORS INCREASINGLY LOOK ABROAD, LATIN AMERICAN COUNTRIES WILL BE PREFERRED AREA.

10. FRANCE - RELATIONS ARE "NORMAL" AS LONG AS THEY ARE NOT DISTURBED BY TERRORISTS WHO USE PROTECTION OF NEIGHBORING STATE TO CREATE PROBLEMS. WHILE FRENCH LAW MAY ACCORD SPECIAL STATUS TO REFUGEES, LAW CAN BE APPLIED IN WAY THAT DOES NOT OVERLOOK OBLIGATION EVERY STATE HAS NOT TO INTERVENE IN NEIGHBOR'S AFFAIRS OR TOLERATE SUCH INTERVENTION BY THOSE RESIDING IN ITS TERRITORY.

11. COMMENT: INTERVIEW IS SIGNIFICANT FOR ITS RARITY. FOREIGN LIMITED OFFICIAL USE

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MIN IS KNOWN TO DISTRUST THE PRESS AND TO FEEL THAT FOREIGN AFFAIRS ARE BEST CONDUCTED WITH MINIMUM OF PUBLICITY. SEVERAL OTHER MAJOR CABINET FIGURES HAVE RECENTLY GIVEN PRESS INTERVIEWS SUMMING UP 1974 PRIORITIES AND PROBLEMS OF THEIR MINISTRIES AND CORTINA MAY HAVE BEEN ENCOURAGED OR DIRECTED TO FOLLOW SUIT.

12. CORTINA ALSO GAVE REPORT ON FOREIGN POLICY AT CLOSED SESSION OF CORTES FOREIGN AFFAIRS COMMISSION DEC 17. WHILE REPORTS GIVEN ONLY SCANTY PRESS COVERAGE, INFORMATION AVAILABLE FROM DEPUTIES WHO ATTENDED SUGGESTS IT FOLLOWED FORMAT OF THIS INTERVIEW. DISCUSSING RELATIONS WITH US IN CORTES, CORTINA REPORTED TO HAVE ALSO ACCLAIMED JOINT DECLARATION AS IMPORTANT ACHIEVEMENT AND TO HAVE ADMONISHED DEPUTIES TO THINK OF ACCORDS WITH US AS BROAD DEFENSE ARRANGEMENT RATHER THAN AS MERE BASES AGREEMENT. CORTINA ALSO REPORTEDLY CITED REPEATED APPEALS BY SENIOR US OFFICIALS IN NATO

FOR GREATER RECOGNITION OF SPAIN'S  
CONTRIBUTION AS EVIDENCE US SINCERITY IN SEEKING TO ASSOCIATE  
SPAIN MORE CLOSELY TO NATO.  
EATON

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## Message Attributes

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